**From:** Peter Macleod [mailto:pkmacleod@gainplanningservices.co.uk]

**Sent:** 29 January 2019 13:49

To: Johnston, Charles < @scotborders.gov.uk>

Subject: AGALA038 - 'EASTER LANGLEE MAINS II' PROPOSED HOUSING SITE AT LAND WEST OF

LANGSHAW ROAD, GALASHIELS

Good afternoon Charles.

following on from our very helpful meeting last week I have been in contact with Derek Inglis and I have now also prepared an objection regarding my clients site at Easter Langlee Mains.

It is based upon my previous response, but I have strengthened it and I have made it an objection rather than a statement, in line with your advice at the meeting.

I was not sure if there was a deadline for objections, but to be safe I assumed 31 January, same as responses to MIR.

I look forward to hearing your thoughts.

best regards

Peter

--

Peter MacLeod, BSc. MSc. MRTPI

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# OBJECTION TO SCOTTISH BORDERS LDP2 MAIN ISSUES REPORT WITH REFERENCE TO

# AGALA038 – 'EASTER LANGLEE MAINS II' PROPOSED HOUSING SITE AT LAND WEST OF LANGSHAW ROAD, GALASHIELS





#### **29 JANUARY 2019**

Submitted on behalf of



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# Contents

1.	Introduction	3
2.	The Response to the Reasons for Exclusion	5
3.	Concluding Remarks	10
4.	Appendices	12



#### 1. Introduction

This is a formal objection to the MIR for SBLDP2 with reference to site AGALA038.

The site, and proposal are as per the submission presented to the Council dated 04 August 2017, following the call for sites process in the preparation of the Scottish Borders **LDP2** and reference should be made to that statement.

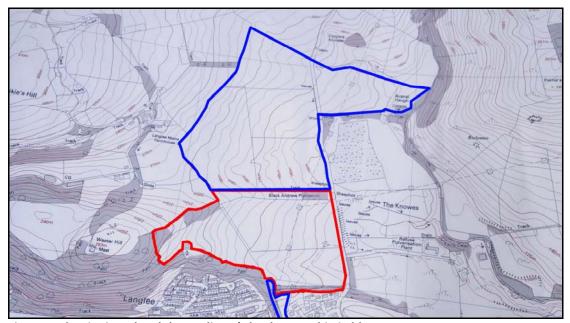


Figure 1: The site in red and the applicant's land ownership in blue

Scottish Borders Council concluded its first phase of the next Local Development Plan (LDP2) with the production of the Main Issues Report (MIR), presented to and approved by full Council on 30 August, 2018. The Document itself was made public in October 2018. Released along with this document were documents containing the assessments of the Preferred and Alternative Sites, and also Excluded Sites.

The site which is the subject of this submission has been given the reference **AGALA038**, and the name '**EASTER LANGLEE MAINS II**'. The site was considered through the process of the Housing Supplementary Guidance (SG). An initial stage 1 RAG (Red/Amber/Green) assessment was undertaken, however this concluded that the site should not be taken forward as part of the Housing SG. The summary of this assessment is included in the appendix to this statement.

A brief summary of the reasons for excluding the site are as follows:-

**DETACHMENT** - This site is located outwith the settlement boundary and is separated from nearby housing by a mature shelter belt. The site's detachment from Galashiels is further compounded by distance from the town centre.

**PUBLIC SAFETY/AMENITY** - A major hazard pipeline runs through the site and the Easter Langlee landfill site is located immediately to the east of the site. Whilst the landfill site will be capped in the near future, it remains the understanding of the Policy section that the Waste Manager would remain concerned by any proposed housing within close proximity of the landfill site due to potential leakage.

PREVIOUS CONSIDERATION - The southern part of this site was previously considered for housing as part of the first Local Development Plan Examination (LDP 2016 - AGALA030), but was rejected and the Reporter made comments to the effect that the land within the site has a pleasant countryside appearance when approaching from the north, with the crest providing a distinct entrance to Galashiels. The visual impact of housing here would severely detract from the local importance of this land within the landscape setting of the town. The construction of even a small number of houses at this location would not be acceptable in either visual or landscape character terms. The proximity of the Easter Langlee landfill operation was considered to be an issue.

**TRANSPORT** – An overriding issue with any development of this site is that Langshaw Road would require significant upgrading involving land outwith the control of the applicant.

**LANDSCAPE** - It is noted that whilst the reporter had previously touched upon landscape impacts the current assessment appears not to have made any reference to issues with landscape setting.

#### LDP objectives regarding housing

Scottish Planning Policy (SPP) requires Council's to identify a generous supply of land for housing within all housing market areas, across a range of tenures, maintaining a 5 year supply of effective housing at all times.

It is the role of the Strategic Development Plan (SDP) to provide the framework for the six LDPs in the SESplan area to allocate sufficient land for housing development to ensure that the area's overall assessed housing requirements for the periods 2009 to 2019 and 2019 to 2024 can be met by new house completions. Local Development Plans will allocate sufficient land which is capable of becoming effective and delivering the scale of the housing requirements for each period, which will be confirmed in the supplementary guidance.

The MIR states that given the established housing land supply in the LDP, low completion rates and low housing land requirement within the proposed SDP, it is anticipated that the LDP2 is unlikely to require a significant number of new housing allocations.

The SESplan Proposed Plan and associated Housing Background Paper set out the Housing Supply Target (HST) and Housing Land Requirement (HLR) for the Scottish Borders, for the 10 year period from the adoption of LDP2 in 2021/22. The housing requirements contained within the Proposed SESPlan were informed by the Housing Need and Demand Assessment (HNDA) 2015. The HST is broken down into affordable and market units, providing an overall combined HST of 348 units annually. This amounts to 3132 units for the first 9 year period. The total HLR for the Scottish Borders is 3,841 units for the period 2021/22 to 2030/31.

The Housing Technical Note advises that he most significant part of the provisions to meet the housing land requirement have been identified through previous LDP allocations and the Housing Supplementary Guidance allocations, as well as additional planning permissions and predictions for windfall sites.

This baseline will be updated to reflect the most up to date finalised audit at that time at Proposed Plan stage.

The MIR proposes 668 preferred units and 499 alternative units. There is only one proposed housing allocation in the Galashiels area; AGALA029 Netherbarns, which proposes 45 units.

#### 2. Objection to the Exclusion of AGALA038

In line with the principle reasons for excluding the site given in the Council's assessment document, the following responses are provided.

#### **DETACHMENT**

As presented in the original statement, the site is well contained by topography and tree belts. The only side not well contained is the boundary to the Langshaw Road, although it is bounded with a predominantly hawthorn hedge, as well as the road itself.

The north boundary has become significantly depleted over time, with only a small section of the Black Andrew plantation remaining towards the east end. The plan would be to re-establish and extend this all the way up to Wester Hill.



Figure 2: The north boundary viewed from the north



Figure 3: The north boundary viewed from the south

As the above two figures quite clearly demonstrate, there is a distinct topographical ridge along the north boundary and this, once planted and allowed to mature, will create an equally dominant feature to that which presently separates the site from the Coopers Knowe housing development. It will in fact be noticeable deeper than the existing Coopers Knowe tree belt. The best way to understand the topography is

to view the site from some point to the north of the adjoining Farknowes site, towards Langshaw.

The figure below shows the areas where planting would take place. This would be made up of indigenous species similar to those found at Coopers Knowe, namely sessile oak, beech, birch ash and alder. An under-storey, including holly, hawthorn, juniper and hazel may also be included under existing established trees and within the new planting proposals once trees become more established.

The planting plan below also shows the 5 metre contours, from which it is quite clear that this is also a significant topographical feature. The feature whilst evident in the two panoramas above is far better appreciated on site.

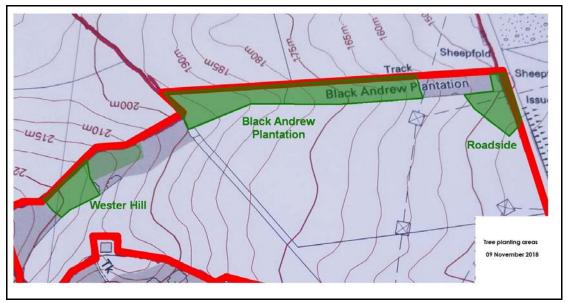


Figure 4: Proposed tree planting areas

Clearly any significant housing site provision for Galashiels is going to have to be located in the countryside as there is very little scope for accommodating these within the town. The most likely locations for land release will therefore be within the "Countryside Around Towns" allocation as otherwise the sites would be too detached.

It is a positive attribute of this site that it has some landscape definition separating it from existing housing. To Coopers Knowe it is only a narrow tree line, and one that still maintains some intervisibility. To Hawthorn Road, there is denser woodland, however this is perforated by woodland walks, and it is intended to create a road link to here which can be orientated in such a way so as to provide the link and yet maintain the separation between the sites.

This is a large site and it is likely that a small local centre would be included with a handful of retail/commercial units. It would hopefully also accommodate an extended bus service giving better access to the town centre and other destinations.

It is therefore concluded that there is no issue with detachment from the town.

#### **PUBLIC SAFETY/AMENITY**

The issue here lies with the adjacent former landfill site. The operation of this site is ceasing, and is to be capped and fully restored over the next few years. Concerns are still being expressed regarding smell nuisance and the potential for gas leakage. It should be noted that all the recent landfill cells are lined in accordance with SEPA regulations.

The smell nuisance from escaping landfill gas will diminish rapidly with time as the site will be sealed and no new material brought in. Landfill gas will be captured and processed through the landfill gas power generation plant. Gas levels will be monitored and the lining of the site should ensure that no gas leaks across the road to this site. There is always an element of risk in these cases, and gas proof membranes may be required under any dwelling-houses deemed to be at risk. Landfill gas will be vented and monitored as part of the ongoing decommissioning of the site.

There is a waste transfer station now approved on the southern section of the site (17/01149/FUL) adjacent to the existing aggregates crushing and sorting facility located at the south western end of the former landfill site. In order to abate any issues of noise from these uses it will be possible to construct a bund to the south east boundary and this would be planted with dense vegetation and trees in order to enhance the amenity of future residents. As the following image shows, the site is already well screened and the topography is well suited to being bunded towards the roadside.



Figure 5: The south east corner looking across to the aggregates site

Prior to the submission of the site under the Call for Sites scheme, the local SEPA office was contacted, and they were of the opinion that there would unlikely be any objection to the development of the site in future. The concerns that had previously been expressed by SEPA in 2009 are no longer relevant. The site no longer abuts the older unlined landfill site and the new site will soon cease operating.

It is therefore concluded that any risk to health and quality of living standard associated with the former landfill and future waste transfer site is a manageable issue and need not result in the rejection of the suitability of the site for housing.

Operational information for the Easter Langlee landfill and waste transfer station is included in Appendix 4.

With regards to the gas main, again this is a very large site, and a no build zone over the pipeline and buffer could be incorporated into the structural landscaping for the site.

With regards to overhead cabling, this can be much more easily resolved and power lines can be re-designed, re-routed or placed underground. The process of achieving this will be easier and less costly to the site owner if the Council lends its support to the allocation of the site for housing. Enquiries have already been made to a specialist property consultancy, who provide "expert advice relating to easements & wayleaves for utilities infrastructure, and compulsory purchase & compensation".

#### PREVIOUS DEVELOPMENT PLAN CONSIDERATION

The Council refers to previous decisions by the Reporter on previous inquiries. The Reporter made comments on this site as part of the two previous LDP inquiry processes, 'Easter Langlee Mains Area ' [SGALA006 – 2010] and 'Hawthorn Road' [AGALA030 - 2014].

The 2010 issues were mainly relating to objections from SEPA, and even then the request was for further details regarding significant buffer zones and not outright refusal. It was quite clearly stated in the Council's summary response that "The area at Easter Langlee is currently not appropriate for longer term development, but can be reconsidered in future Local Plan reviews depending on the development of waste disposal and recycling related facilities in the surrounding area..... The site can be reconsidered in future Local Plan reviews depending on the development of waste disposal and recycling related facilities in the surrounding area."

Critically the reporter summarised "the presence of the landfill sites would be a significant constraint for any proposed housing in the vicinity, given the propensity for gas migration and difficulty in controlling odours, which are subject to changing wind directions and also scavenging birds which tend to gather near to active sites. Nevertheless, there could be scope for the development of smaller sites near to the settlement in the longer term. However, the safety of any such allocations, their resilience to environmental problems and visual impact on the landscape and setting of Galashiels would have to be critically assessed....In the meantime I see no reason why Cableholt Ltd/Hewit Properties could not undertake a study of the area to identify with the Scottish Environment Protection Agency whether any parts could be feasible as initial phases for longer term development. Such information, along with the key considerations mentioned above, could then inform the next local plan review."

A smaller site was then proposed in the 2014 LDP process. This was also rejected. The reporter summarised "Approaching the site from the north, the land to the west of the road has a pleasant countryside appearance and the crest of the hill provides a distinct entrance to Galashiels. The construction of the houses, as proposed, would have a marked visual impact and severely detract from the local importance of this

land within the landscape setting of the town....the proximity of the Easter Langlee landfill operation is a practical concern. The distance between the proposed residential development and the landfill site would be less than 100 metres. Noting the guidance in Scottish Planning Policy I agree with the council that this would not be acceptable."

These comments appear not to reflect comments made in 2010. The comments on landscape setting need to be viewed in the wider context. This is now for a more strategic housing allocation and that will alter how landscape impact may be viewed. Allocating housing sites is all about accepting change, and this change is most likely to affect the countryside setting of settlements. The landscape impact here would be no greater than would be seen at Hollybush or at Lowood, Tweedbank.

As stated in the section on detachment above, there is an opportunity to create a new equally distinct edge to the town. An equally well defined boundary exists to the north side of the site. The landscape in question is not special, nor does it hold any recreational value.

We welcome a reconsideration of these issues by the reporter.

#### **TRANSPORT**

It has been said that Langshaw Road would require significant upgrading involving land outwith the control of the applicant. Langshaw Road is a two way adopted road with sufficient carriageway width for private car traffic. It is not anticipated that this development would overload the road's capacity. The main issue for this road is with heavy vehicles. If the junction with the B6374 requires upgrading to a roundabout or traffic light controlled junction, or if road carriageway improvements are required then contributions can be requested.

The Roads Planning Officer has advised "if there is to be a substantial expansion of Galashiels in this direction then the main access route to the main road network has to be fit for purpose. The C77 is the route that the vast majority of vehicular traffic will use and it is the direct route for pedestrians between the top and bottom Coopersknowe junctions. While improvements have been made to the C77 proportionate to the modest increase in traffic expected as a consequence of the waste transfer proposal there are still concerns on the ability of HGV's to pass normal traffic at the pinch point at the cottages as well as concerns on the absence of pedestrian provision in the C77. Additional traffic will exacerbate these concerns....it is important that width and alignment of the road allows safe and convenient passage of all vehicles and it is fundamentally important that a roadside footway is provided throughout not only to cater for pedestrian safety, but to encourage a pedestrian presence which helps urbanise the road and which is needed to create the correct environment for a 30 mph speed limit. Without a footway between the top and bottom Coopersknowe junction it is inevitable that some pedestrians associated with your proposed development site would walk in the road between these junctions for journeys where this is the most direct route to the detriment of their safety"

With regards to pedestrian links, it would be possible to create links through to Hawthorn Road or down the power line corridor to the B6374. Ideally a footpath would be added to the side of the C77 between the site and Coopers Knowe, with street lighting. The following figure shows these possible routes and also highlights the stretch of road where the Roads Officer has the concern and where a footpath and street lighting would be desired, but for which there is inadequate carriageway width.



Figure 6: Possible pedestrian routes, and existing bus stops (blue circles) and area of concern (red)

It is first of all argued that the inclusion of a roadside footway whilst desirable should not be an absolute requirement where adequate and safe alternatives exist or can be implemented. The road will have an urban feel to it regardless of the footpath as soon there will be housing developments to either side of the road. Alternative routes for pedestrians can be accommodated through Coopersknowe or the new Easter Langlee site.

With regards concern expressed about pedestrians short-cutting along the carriageway (red section on figure 6), in order to understand this possibility better we should consider for what reasons would someone take this route rather than another. Would it be a desire line? What would be their intended destination? This would appear to be a matter that could easily be resolved and one that should not be allowed to hold up an important long term strategic housing allocation. It is not considered to be sufficient argument that the road should have a roadside footway with pedestrians coming and going simply to help 'urbanise' the road

It is also noted from the Council's web site that as of July 2018, a series of road improvements have been successfully completed on the C77 road, as agreed in the planning consent for the waste transfer station. These works included:

- Localised widening of the C77 at key locations to accommodate large vehicles
- Improvements to existing signage
- Removal of trees and vegetation to improve visibility
- Extension of existing street lighting from the north of the Persimmon access to the start of the 30mph speed limit just south of the waste transfer station access junction

Geometric improvements to the C77/waste transfer station access junction

It is submitted then that there are issues that can be resolved and these don not have to involve the removal of the pinch point, i.e. Easter Langlee cottages.

#### **LANDSCAPE**

Although not raised specifically as an issue, albeit touched upon under 'Detachment' above, there clearly will be landscape impact, but it is considered that this will be acceptable.

Presently the site is in land allocated as "countryside around towns". It is an edge of town location and if accepted as a strategic housing site then the site would incorporate the new edge of the Galashiels settlement along its north boundary along the former Black Andrew Plantation.

The site is not a sensitive landscape area, it is relatively self contained and the topography and shelter belt opportunities to the north side lend themselves very well to creating a new equally strong, well defined countryside edge to the extended settlement.

The site is well contained by both topography and tree belts. It is also in proximity to other proposed and ongoing uses as presented in the figure below.



Figure 7: Nearby uses: commercial use in orange, and residential in blue

The following aerial photomontage, in figure 8, is a hypothetical representation showing the site with development superimposed over it.

Figures 2 and 3 under the Detachment section demonstrate how the new settlement boundary would be very effective, and this is best appreciated by visiting the area to the north of the site.



Figure 8: A hypothetical layout of a developed site at AGALA038 (Langlee Mains 2)

There are other sites already included in the development plan and being put forward for LDP2 which will have greater or equally landscape impact than the Langlee Mains site. Landscape impact should not be a reason for rejecting this site.

#### 3. Concluding Remarks

The site has a few issues to overcome prior to development but none of these are insurmountable. The principle obstacles are;

- The presence of significant electricity and gas transmission plant
- The traffic capacity of the existing Langshaw Road (C77)
- Potential noise from waste transfer/aggregate crushing and sorting plant
- · potential smell and gas ingress from former landfill

The site has some very distinct advantages; namely;

- It is available now
- It is a well contained site due to topography and vegetation;
- It is low value agricultural land;
- It has no outstanding landscape or recreational value;
- It is close to the settlement boundary with existing access and achievable new access links; and
- It is a large site capable of contributing significantly to fulfilling the authorities' housing requirements.

All of the concerns expressed in the Main Issues Report for **AGALA038** can be overcome, or in some cases are not issues that should lead to a conclusion of rejection.

The site can play a very important role, in the very least for longer term housing provision, and it would be unfortunate not to recognise the potential that this site has. The site is being put forward by the land owner and the land is available as soon as the reconfiguration of power lines can be agreed.

At present very little new housing provision has been catered for in the Galashiels area by LDP2. It is only a matter of time before the area's potential is fully realised, following the success of the borders railway, now entering its 4<sup>th</sup> year. Galashiels lies at the heart of the Borders, and was historically the centre of the 'Tweed' industry. It is a university town, home to Heriot Watt University's School of Textiles and Design. It has a vital transport interchange on the Borders Railway. The current LDP2 has only allocated 45 units to the town. While it is appreciated that there are large allocations from previous LDP and SG, there needs to be greater supply of land for housing that is ready to be developed within a five year period, and certainly with a view to the next 10 years.

Housing in the Galashiels area is far more likely to lead to greater inward investment to the region and contributing towards the betterment of the central Scottish Borders. Increasing housing in Peebles, for example, is more likely to create commuter housing for people working in Edinburgh due to its greater proximity to the capital. The benefits to the region will therefore be significantly diluted. Far greater benefit will be realised by strengthening central borders towns, and more importantly, it is towns like Galashiels and Hawick that require to be driven harder in order to improve their vitality and economic self sufficiency, which in turn will draw investment down the A7 corridor.

Also, and very important to the consideration of the site, the applicant is very keen to maximise the level of low cost and social housing within the site, well above the 25% policy requirement.

Finally, a degree of mixed development could be considered if this were to help further mitigate any issues related to the neighbouring uses to the east of the C77.

#### Recommendation

The modifications sought by this objection is that the site AGALA038 'EASTER LANGLEE MAINS II', be included on the Galashiels Settlement map as a potential area for longer term housing development.

Additional assessment and master-planning will be required to allow further consideration of site capacity, taking into account any possible requirement of SEPA requiring a buffer zone to the landfill/waste site, and for the incorporation of any mitigation measures to be incorporated into the design.

# Appendix 1

# EXTRACT FROM THE LIST OF EXCLUDED SITES CENTRAL HMA GALASHIELS SITE AGALA038

[next page]

# **Excluded sites**

Site reference

Site name

**Settlement** 

**RGA** 

**Proposed Use** 

**Indicative Capacity** 

Ha

**MIR Status** 

AGALA038

Easter Langlee Mains II

Galashiels

Central

Housing

400

24.5

Excluded

#### **Conclusions**

The site was considered through the process of the Housing SG. An initial stage 1 RAG assessment was undertaken, however this concluded that the site should not be taken forward as part of the Housing SG. The conclusion of the assessment was as follows:

This site is located outwith the settlement boundary and is separated from nearby housing by a mature shelter belt. The site is constrained by the detachment from Galashiels, compounded by distance from the town centre and the barrier created by the 'lip' of land which separates the area from the Tweed Valley. The site has good access to services and facilities and is served by an acceptable level of public transport including the proposed Borders Railway. The potential impact on biodiversity is minor. The section of the Langshaw road adjacent to the site will require upgrading, in terms of carriageway widening and extending the footway and lighting infrastructure out from the town, and the northern part of the road may require realignment in order to facilitate safe access to it. A major hazard pipeline runs through the site and the Easter Langlee landfill site is located immediately to the east of the site. It is considered that other, more appropriate sites are available within the housing market area to meet the shortfall. This site would not represent a logical extension of the built up area as it would extend the settlement beyond an existing mature shelter belt to the north of Coopersknowe. This would prejudice the character and natural built up edge of the settlement to the detriment of the landscape setting. Furthermore, the proximity of the site to the existing landfill site would be contrary to prevailing national policy leading to unacceptable adverse impacts on the residential amenity of the proposed dwellings as result of noise and odour nuisance from the adjacent landfill site.

The southern part of this site was considered for housing as part of the Local Development Plan Examination (LDP 2016), the Reporter made the following comments in relation to housing site (AGALA030): "Approaching the site from the north, the land to the west of the road has a pleasant countryside appearance and the crest of the hill provides a distinct entrance to Galashiels. The construction of the houses, as proposed, would have a marked visual impact and severely detract from the local importance of this land within the landscape setting of the town. Whilst the proposed community allotments would be unlikely to have a significant impact, the construction of even a small number of houses at this location would not be acceptable in either visual or landscape character terms. Irrespective of the location of the site within the landscape, the proximity of the Easter Langlee landfill operation is a practical concern. The distance between the proposed residential development and the landfill site would be less than 100 metres. Noting the quidance in Scottish Planning Policy I agree with the council that this would not be acceptable".

Since the aforesaid proposals were considered, it is now established that the landfill site will be capped in the near future. Despite this, it remains the understanding of our section that the Waste Manager would remain concerned by any proposed housing within close proximity of the landfill site due to potential leakage. The additional overriding issue with any development of this site is that Langshaw Road would require significant upgrading involving land outwith the control of the applicant.

Due to the aforementioned reasons it is not therefore considered appropriate to allocate this site for housing.

Appendix 2

MIR Housing Provision in Preferred and Alternative Sites

Settlement	Site Name	Preferred/ Alternative	No. of Units	Site Area
Gordon	AGORD004	Р	25	1.5
Grantshouse	AGRAN004	Р	8	0.4
Greenlaw	AGREE009	P	38	2.3
Westruther	AWESR002	Р	10	0.4
Coldstream	ACOLD014	Α	100	6.5
Greenlaw	AGREE008	Α	40	3.4
Reston	AREST005	Α	5	0.4
Jedburgh	AJEDB018	Р	20	1.2
Smailholm	ASMAI002	Р	5	1.2
Ancrum	AANCR002	Α	60	3.2
Crailing	ACRAI004	Α	5	0.7
Eckford	AECKF002	Α	10	1.1
Ednam	AEDNA011	Α	15	1.3
Ednam	AEDNA013	Α	20	1.4
Darnick	ADARN005	Р	10	0.8
Oxton	AOXTO010	Р	30	2.1
Galashiels	AGALA029	Α	45	7.5
Melrose	AMELR013	Α	5	0.8
Selkirk	ASELK040	Α	19	1.7
Denholm	ADENH006	Р	12	0.7
Hawick	AHAWI027	Р	60	5.0
Dolphinton	ADOLP004	Р	10	1.3
Peebles	APEEB056	Р	150	7.0
Eddleston	AEDDL008	Α	40	5.5
Eddleston	AEDDL009	Α	35	3.7
SUB TOTAL	25 Sites		777	61.1
Long Term Sites				(12.72 units/Ha)
Eddleston	SEDDL001	P(L/T)	55	4.4
Peebles	SPEEB009	P (L/T)	168	13.2
			223	17.6
TOTAL	27 Sites		1000	78.7

# **Appendix 3**

### **Census Population Statistics**

The 2011 Census identified that the Scottish Borders had a population of 113,870.

Settlements with populations over 1000 are:-

Rank	Settlement	Census Population (2011)
1	Galashiels	14994
2	Hawick	14294
3	Peebles	8376
4	Selkirk	5784
5	Kelso	5639
6	Jedburgh	4030
7	Eyemouth	3546
8	Innerleithen	3031
9	Duns	2753
10	Melrose	2307
11	Coldstream	1946
12	Earlston	1779
13	Lauder	1699
14	West Linton	1547
15	St Boswells	1494
16	Chirnside	1459
17	Newtown St Boswells	1279
	Total	75,957 (66.7%)

(http://www.ourscottishborders.com/)

Galashiels is the largest settlement with 13.2% of the regions population.

Precisely two thirds of the regions population live in settlements of 1000 or more.

#### Appendix 4

**Easter Langlee landfill and waste transfer station - Landfill operations and issues** [Extract from Scottish Borders Council website]

There have been landfilling operations at Easter Langlee since the 1970s. The current landfill area started receiving waste in 2007.

#### Landfill infrastructure

The depositing of the waste takes place in stages, filling the site section by section. Each section is called a cell. The cells are constructed separately and are subject to strict engineering and environmental controls. Between 2007 and today we have created four cells. As the waste fills each cell it moves above the cell dividers, to create one filling area.

#### Waste infilling

We aim to allow vehicles arriving on the site easy access, while filling in a way that maximises the potential for capping.

#### How it works

- 1. Once the waste arrives onto the site it is compacted at the tipping area.
- 2. The compaction stabilises the waste, making a firm surface that more waste and cover material can be safely and securely put on top of.
- 3. At the end of each working day the tipping area for the day is covered with soil. This minimises litter blowing away or access to the material by animals.

Because of all the light plastic that is thrown away, when it is windy there is always some litter that blows from the tipping area. To help to capture the litter, we have put in place:

- Permanent litter fences located around the site
- Temporary litter fences that we can lift and move to the areas where they are most effective.

#### **Landfill capping**

Once parts of the landfill have reached capacity, they are capped to prevent rain water getting into the waste. The capping process is subject to strict engineering and environmental controls.

The construction of the cap involves:

- Covering the waste with soil
- Putting an impermeable layer on top of the soil either a thick plastic liner or clay liner
- Covering the liner with more soil
- The capped area can then be seeded and turned into a grassy hill.

#### Landfill gas

Over time the biodegradable waste deposited in the landfill - such as food and green waste - breaks down. Landfill operators are keen to capture as much of the gas released through this process as possible as it can be used to generate electricity.

#### How we convert the gas into electricity at Easter Langlee

- 1. As the waste heights reach certain levels, a network of deep wells are installed into the waste which allows extraction of landfill gas using a pump and blower unit.
- 2. The gas is directed through a system of connection pipework to a generation compound.
- 3. In the compound, special engines utilise the fuel to generate renewable electricity, which can be sold to the local network operator.
- 4. The generation compound also contains a gas flaring system which will automatically start and process gas in the event of an engine breakdown.

#### Odour

When the waste breaks down in the landfill, there can be some odours generated. The best way to minimise this is to cap as much of the landfill as possible, and this is one of the reasons why our planning for filling in the landfill tries to maximise capping areas and landfill gas extraction at all times.

#### What we do to control odour

We operate an odour-control system designed to neutralise odours. The odour control system creates a fine mist of water and odour-neutraliser, and is located at the points where there could be a risk of odour.

#### Conditions when odour is unavoidable

Despite our best efforts, the size of the landfill and the proximity to local housing means there are times when odour from the landfill is detected by local residents. This is a common occurrence for landfills. At Easter Langlee, odour events seem to be linked to local atmospheric conditions, with cool, still weather increasing the risk of odour being detected.

#### Other activities

#### Aggregates yard

The aggregates yard processes rock and recycled material - such as concrete - into gravel type materials of differing sizes.

You may have seen some stockpiles of these materials when entering the site if you have visited the community recycling centre.

These recycled materials can then be used for various construction purposes, instead of using newly quarried material.

## **Appendix 5**

#### **Relevant Documents**

- Scottish Planning Policy June 2014
- National Planning Framework NPF3, June 2014
- SESPlan Strategic Development Plan, June 2013
- LOCAL DEVELOPMENT PLAN: MAIN ISSUES REPORT Report by Service Director Regulatory Services - SCOTTISH BORDERS COUNCIL - 30 August 2018
- Item No. 9 Appendix A Main Issues Report 2018
- Item No. 9 Appendix B Site Assessment Database MIR
- Scottish Borders Local Development Plan 2 Main Issues Report 2018
- MIR Excluded Site Assessment Conclusions
- Housing Technical Note MIR Stage

Response ID ANON-7TG7-FAEX-D Submitted to LDP2 - Main Issues Report Submitted on 2018-12-17 12:55:43 **Data protection** About you Are you responding as an: individual, organisation, or an agent acting on behalf of a client? Agent Agent If you are responding as an agent on behalf of a client, please provide details below: Name: Peter Macleod **Business/ Company:** Gain Planning Services Job title: Planning Consultant Address line 1: 122 Scott Street Address line 2: Address line 3: Town/ City: Galashiels Postcode: TD1 1DX Contact number: 01896750355 **Email address:** pkmacleod@gainplanningservices.co.uk James Hewit Address line 1: Park Lane

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Kelso

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Vision aims and spatial strategy

Question 1

#### Q1 Agree aims LDP2:

At present the MIR has the following aims: - GROWING OUR ECONOMY; PLANNING FOR HOUSING; TOWN CENTRES; RURAL ENVIRONMENT; BUILT

AND NATURAL HERITAGE; & SUSTAINABILITY AND CLIMATE CHANGE. These are all strong aims to include in any plan, however I would suggest in addition we include: - IMPROVE ATTRACTION OF THE BORDERS (TOURISM/ACCOMMODATION); & ENHANCE TRANSPORT LINKS

#### **Growing our economy**

#### Question 2

#### Q2:

This would seem a logical step and would simplify the system. The critical purpose of these sites must be in the creation of employment and inward investment to the region.

#### Q2 upload:

No file was uploaded

#### **Question 3**

#### Settlement business allocated:

From my experience there would appear to be a need for low cost business units in Galashiels. The availability of cheap serviced land with good access to roads is limited.

#### Upload Q3:

No file was uploaded

#### **Question 4**

#### **Business Use Towns:**

I do not have adequate knowledge of these areas or their requirements so I do not feel best placed to comment.

#### Upload Q4:

No file was uploaded

#### **Question 5**

#### Land delivery effectively:

Creating/promoting attractive environments with access to facilities (such as being able to get something to eat at lunch/break times, and somewhere to relax during these times).

#### **Question 6**

#### Agree?:

I have no knowledge of the background to the Eshiels and Cardrona allocations, but these seem rather surprising choices for economic land allocations. I cannot see the logic (other than the adjacent road).

#### Upload Q6:

No file was uploaded

#### Planning for housing

#### Question 7

#### Housing agree?:

My main interest and understanding is of the Galashiels/Melrose/Selkirk/Newtown area.

I am surprised at the distinct lack of housing sites proposed in the Galashiels area, particularly following on from the success of the Borders Railway link since September 2015. Only one site has been identified, as an alternative proposal, for 45 units.

I understand that this is in part due to the large land allocation north of Tweedbank, although that is rather an "all your eggs in one basket" solution.

There are limited sites around the settlement, however I am of the strong opinion that the site owned by my client north east of Langlee (Langshaw Road), AGALA038, could provide a valuable contribution to the towns housing needs for the next 15 years.

The site has been placed on the EXCLUDED SITES list, and I disagree with many of the reasons given for this. Particularly when I look at where the housing allocations have been proposed. I have prepared a supporting statement responding to the reasons for exclusion which I will attach.

On the other hand, Peebles has been allocated a site for 150 units and a further long term site which pro-rata has capacity of 250 units or more. This appears to be succumbing to the pressure of house-builders and market demand rather than need. Clearly Peebles is now a commuter town for further afield, in particular Edinburgh. It is also a very attractive town environment. Galashiels is on the other hand the largest town in the region with a railway link a university and a vital transport interchange. I think the authority need to be prepared for a major change in the town's fortunes in the near future.

I have submitted a report responding to the reasons for the exclusion of my clients site which I hope will be considered. It is attached here.

#### Upload Q7:

MIR exclusion response 17 December 2018.pdf was uploaded

#### **Question 8**

#### Housing countryside:

I do agree with the alternative option. A carefully chosen set of criteria must apply. There are always sites outwith existing settlements where appropriately designed and scaled housing developments make perfect sense. After all, that how many of the existing buildings and settlements came about in the first instance.

The site must have accessibility, achieve outstanding sustainability standards and exceptional design standards. They must avoid urban characteristics such as large areas of tarmac, prominent kerbs, road markings, signage and street lighting.

#### Upload Q8:

No file was uploaded

#### **Question 9**

#### Agree removed housing:

I think sites that have been previously allocated but have not been started should be required to go through the "Call for Sites" procedure again. Rather like planning permissions only last for 3 years. Why should allocations remain for long periods of time?

#### Supporting our town centres

#### **Question 10**

#### **Core Activity Areas:**

The preferred option is the most appropriate.

The extend should not be reduced, but we must permit freedom of movement between town centre uses, predominantly classes 1 to 3 and to some extend 7, 11 and hot food (sui generis) uses.

The principal concerns should be to enhance the vitality and viability of the centre whilst protecting nearby residential amenity. Housing and office space should be permitted above street level where this can be accommodated in a manner to ensure good amenity for occupiers.

#### **Question 11**

#### Berwickshire supermarket:

n/a

#### Upload Q11:

No file was uploaded

#### Question 12

#### Develp contrib town:

There should definitely be no contributions for changes of use between appropriate town centre uses.

As for large scale new development or redevelopment, this has to be judged on a case by case basis.

#### Delivering sustainability and climate change agenda

#### **Question 13**

#### Support alternative option:

A critical issue that must be enforced. However, it is important that most of the requirements are handled in a manner that does not hold up the approval process, or require excessive costs on developers prior to approval being agreed, particularly with outline applications.

#### **Question 14**

#### National park:

I do, and I would suggest one based around the St Mary's Loch Broad Law area where there is good access and opportunities for countryside recreation.

#### Upload Q14:

CP suggestion.jpg was uploaded

#### Regeneration

#### **Question 15**

#### Agree redevelopment:

I think Galashiels Town Centre desperately needs enhancement, particularly at street level; shopfronts, signage, street furniture and all paved surfaces. I think the market square has potential to be greatly enhanced and even enlarged.

I also think that the industrial heritage of the wool industry needs to be preserved with a significant attraction based upon this atone of the remaining mill sites (two examples attached).

#### Upload Q15:

mill 1.JPG was uploaded

#### **Settlement Map**

**Question 16** 

Oxnam settlement:

n/a

**Question 17** 

**Core frontage Newcastleton:** 

n/a

#### Planning policy issues

**Question 18** 

#### Agree amendments appendix3:

No further comment.

#### Any other comments

#### **Question 19**

#### Other main issues:

It may be appropriate to have some policy relating to hotel development and where this may be encouraged. Mainly hotels need to be looked at on their own merits and should be encouraged in particular Galashiels where the railway has a principal nodal point with transport interchange. Whilst Galashiels might not be a prime tourist attraction, it could become a hub for tourists to the area, in particular those arriving without a car, i.e. by train and bus.

I think the town could also benefit hugely from a major music/entertainment venue. It requires something such as this to create a destination town.

#### Landowner details

Have you submitted any site suggestions in this consultation?

Yes

If yes, please confirm the site and provide the landowner details (if known) for each site you have suggested.:

I have also mentioned in passing the Bristol Mill, Edinburgh Road and the Greenbank Mill, Huddersfield Street, both sites in Galashiels.



